

**SENATE FISCAL AGENCY
 MEMORANDUM**

DATE: December 15, 2006

TO: Members of the Michigan Senate

FROM: Gary S. Olson, Director
 Bill Bowerman, Chief Fiscal Analyst

RE: Senate Bill 1081 – FY 2005-06 and FY 2006-07 Appropriations

On December 15, 2006, the Senate and the House of Representatives adopted a conference report for Senate Bill (S.B.) 1081. The conference report contained appropriations for both FY 2005-06 and FY 2006-07. The primary purpose of the bill was to provide for FY 2006-07 Capital Outlay appropriations. The Senate originally approved S.B. 1081 on December 7, 2006, and the House of Representatives approved the bill on December 14, 2006. This memorandum provides a summary of the contents of the conference report for S.B. 1081 and compares the final version of the bill with the bills passed by the Senate and the House of Representatives, along with the appropriation recommendations of the Office of the State Budget (OSB).

FY 2005-06 Supplemental Appropriations

The Senate passed bill did not contain any FY 2005-06 supplemental appropriations. The House passed bill contained FY 2005-06 supplemental appropriations for several departments. The FY 2005-06 supplemental appropriations contained in the conference report are summarized below.

Environmental Quality: The conference report contains a \$300,000 fund shift in State Restricted funding in the Land and Water Management Division.

Military and Veterans Affairs: The conference report contains \$700,000 of increased State Restricted and Federal funding for the Grand Rapids Veterans Home.

Strategic Fund Agency: The conference report contains \$8.0 million of increased Federal funding for the Community Development Block Grant program.

FY 2006-07 Supplemental Appropriations

The Senate passed bill did not contain any FY 2006-07 supplemental appropriations. The House passed bill contained FY 2006-07 supplemental appropriations for several departments.

Education: The conference report contains a \$350,000 appropriation of School Aid Fund revenues for school security mapping. This appropriation replaces an existing similar appropriation in the K-12 School Aid budget which is being repealed in the bill.

Military and Veterans Affairs: The conference report contains a \$200,000 GF/GP appropriation to provide improved combat helmets for Michigan National Guard troops deployed in combat zones.

Capital Outlay Appropriations

The conference report contains the initial appropriations for Capital Outlay projects for FY 2006-07. The conference report contains most of the OSB recommendations for on-going departmental appropriations funded with State Restricted and Federal revenues. These include Agriculture, Management and Budget, Military and Veterans Affairs, Natural Resources, Transportation and Aeronautics. There are several differences between the conference report and the OSB recommendations involving State Building Authority financed projects. In addition, the conference report did not include an OSB recommendation to increase the cost of an integrated transportation project in the City of Detroit. The attached tables, prepared by the Senate and House Fiscal Agencies, provide a detailed description of the all of the items in the conference report comparing the conference report with the Senate passed bill, the House passed bill and the OSB recommendations.

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Attachments

c: Ellen Jeffries, Deputy Director



CAPITAL OUTLAY APPROPRIATION BILL

**FY 2006-07
GOVERNOR** **FY 2006-07
SENATE** **FY 2006-07
HOUSE** **FY 2006-07
CONFERENCE**

PART 1: CAPITAL OUTLAY

1. STATE BUILDING AUTHORITY PROJECTS (see attached spreadsheet)	2,200	3,800	2,500	2,900
2. Detroit, Wayne County, Rosa Parks Integrated Transportation Campus - Cost Increase, Scope Change (from \$4,300,000 to \$17,487,000)	13,187,000	0	100	0

PART 1 A: FY 2005-06

1. Department of Environmental Quality - Funding Shift	Included	Not Included	Included	Included
2. MSF - Community Development Block Grants	8,000,000	0	8,000,000	8,000,000
3. Military Affairs - Grand Rapids Veterans' Home	700,000	0	700,000	700,000
4. State Police Overexpenditure	3,321,500	0	1,651,300	0
5. Corrections Overexpenditure	13,714,200	0	0	0
6. Human Services Overexpenditure	29,742,900	0	0	0
7. Human Services Fund Source Shift	Included	Not Included	Not Included	Not Included

PART 1 B: FY 2006-07

1. Community Health - Cord Blood Stem Cell Bank	0	0	200,000	0
2. Education - School Mapping	0	0	350,000	350,000
3. Higher Education - EMU Project LEAD	0	0	150,000	0
4. Military Affairs - Headquarters and Armories	200,000	0	200,000	200,000

STATE BUILDING AUTHORITY PROJECTS

PROJECT	GOVERNOR		SENATE PASSED		HOUSE PASSED		CONFERENCE	
	STATE SHARE	TOTAL COST	STATE SHARE	TOTAL COST	STATE SHARE	TOTAL COST	STATE SHARE	TOTAL COST
Central: Campus-wide Renovation/Maintenance	\$0	\$0	\$24,749,800	\$33,000,000	\$0	\$0	\$0	\$0
Eastern: Pray Harold Addition and Modernization	39,521,300	52,695,000	39,521,300	52,695,000	30,000,000	52,695,000	30,000,000	52,695,000
Ferris: Center for Collaborative Health Education	0	0	17,850,000	23,800,000	0	0	17,850,000	23,800,000
Grand Valley: Learning & Tech Center Remodeling	0	0	52,500,000	70,000,000	40,000,000	70,000,000	40,000,000	70,000,000
Lake Superior: South Hall Reconstruction	7,500,000	10,000,000	7,500,000	10,000,000	7,500,000	10,000,000	7,500,000	10,000,000
Michigan State: Nursing School Expansion	0	0	13,650,000	18,200,000	0	0	13,650,000	18,200,000
Michigan Technological: Great Lakes Research Facility	0	0	16,500,000	22,000,000	0	0	0	0
Northern: Cohodas Building Adaptive Re-Use	11,688,000	15,584,000	0	0	11,688,000	15,584,000	11,688,000	15,584,000
Oakland: Engineering Center	40,000,000	64,357,700	40,000,000	64,357,700	40,000,000	64,357,700	40,000,000	64,357,700
Oakland: School of Nursing and Health Science Building	0	0	42,165,000	56,220,000	0	0	0	0
Saginaw Valley: Nursing and Health Sciences Building	0	0	21,000,000	28,000,000	17,000,000	28,000,000	18,000,000	28,000,000
U of M - Ann Arbor: Biology Building	0	0	123,750,000	165,000,000	0	0	0	0
U of M - Dearborn: Teacher Prep. Facility/ Child Development Ctr	4,500,000	6,000,000	6,000,000	8,000,000	4,500,000	6,000,000	4,500,000	6,000,000
U of M - Flint: Murchie and French Hall Renovations	0	0	15,000,000	20,000,000	0	0	15,000,000	20,000,000
Western: Sangren Hall	0	0	39,000,000	52,000,000	0	0	0	0
SUBTOTAL - UNIVERSITY PLANNING PROJECTS:	\$103,209,300	\$148,636,700	\$459,186,100	\$623,272,700	\$150,688,000	\$246,636,700	\$198,188,000	\$308,636,700
Alpena: Transportation Engineering Center of Excellence	0	0	1,111,650	2,223,300	0	0	0	0
Bay de Noc: Student Center Remodeling	0	0	1,950,000	3,900,000	1,950,000	3,900,000	1,950,000	3,900,000
Delta: Health and Wellness Center	5,649,500	11,299,000	5,649,500	11,299,000	6,100,000	12,200,000	5,649,500	11,299,000
Grand Rapids: Lifelong Learning Center	10,950,000	21,900,000	10,950,000	21,900,000	10,000,000	21,900,000	10,000,000	21,900,000
Henry Ford: Instructional Technology and Infrastructure	6,080,000	12,160,000	6,080,000	12,160,000	6,080,000	12,160,000	6,080,000	12,160,000
Jackson: Campus Renovation Project	0	0	14,000,000	28,000,000	0	0	0	0
Kalamazoo Valley: Texas Township Campus Expansion	3,532,500	7,065,000	3,532,500	7,065,000	3,532,500	7,065,000	3,532,500	7,065,000
Kellogg: Classroom C Building renovations	2,000,000	4,000,000	2,000,000	4,000,000	0	0	2,000,000	4,000,000
Lake Michigan: Emerging Technologies Initiative	3,500,000	7,000,000	10,500,000	21,000,000	3,500,000	7,000,000	3,500,000	7,000,000
Macomb: Alternative Fuel Development Center	0	0	8,860,000	17,720,000	0	0	0	0
Monroe: Classroom Technology and Environmental Renovations	1,100,000	2,200,000	0	0	0	0	0	0
Monroe: Middle College Technology Center	0	0	7,500,000	15,000,000	0	0	0	0
Montcalm: M-TEC Expansion	0	0	3,000,000	6,000,000	3,000,000	6,000,000	3,000,000	6,000,000
Mott: Library Consolidation and Renovations	4,100,000	8,200,000	4,100,000	8,200,000	4,100,000	8,200,000	4,100,000	8,200,000
Muskegon: Museum/Art Project	5,000,000	10,000,000	5,000,000	10,000,000	5,000,000	10,000,000	5,000,000	10,000,000
North Central: University and Science Center	8,161,800	16,323,700	8,161,800	16,323,700	8,161,800	16,323,700	8,161,800	16,323,700
Oakland: Building A Additions/Renovations	16,032,500	32,065,000	16,032,500	32,065,000	14,000,000	32,065,000	14,000,000	32,065,000
St. Clair: Center for Health and Human Services	3,500,000	7,000,000	3,500,000	7,000,000	3,500,000	7,000,000	3,500,000	7,000,000
Schoolcraft: Public Safety Training Complex	0	0	9,500,000	19,000,000	0	0	0	0
Wayne: Northwest Campus Replacement	21,000,000	42,000,000	21,000,000	42,000,000	20,000,000	42,000,000	21,000,000	42,000,000
SUBTOTAL - COMMUNITY COLLEGE PLANNING PROJECTS:	\$90,606,300	\$181,212,700	\$142,427,950	\$284,856,000	\$88,924,300	\$185,813,700	\$91,473,800	\$188,912,700
DMB: Regional Economic Development Initiative	100,000,000	100,000,000	50,000,000	66,700,000	100,000,000	100,000,000	75,000,000	75,000,000
SUBTOTAL - OTHER PLANNING PROJECTS:	\$100,000,000	\$100,000,000	\$50,000,000	\$66,700,000	\$100,000,000	\$100,000,000	\$75,000,000	\$75,000,000
Kirtland: Campus Well Water System Upgrades	502,500	1,005,000	502,500	1,005,000	502,500	1,005,000	502,500	1,005,000
Department of Education: School for the Deaf Renovations	0	0	2,275,000	2,275,000	2,275,000	2,275,000	2,275,000	2,275,000
DMB: State Facility Preservation Projects - Phase III	50,000,000	50,000,000	0	0	0	0	0	0
Department of Military Affairs: Armory Repairs	0	0	5,000,000	5,000,000	0	0	0	0
DNR: State Park Improvement Projects	20,000,000	20,000,000	20,000,000	20,000,000	0	0	0	0
State Police: Lansing Lab Expansion	0	0	0	0	7,245,000	7,245,000	7,245,000	7,245,000
State Police: Marquette Forensics Science Lab	0	0	0	0	6,510,000	6,510,000	6,510,000	6,510,000
SUBTOTAL - CONSTRUCTION AUTHORIZATION PROJECTS:	\$70,502,500	\$71,005,000	\$27,777,500	\$28,280,000	\$16,532,500	\$17,035,000	\$16,532,500	\$17,035,000
TOTAL SBA PROJECTS:	\$364,318,100	\$500,854,400	\$679,391,550	\$1,003,108,700	\$356,144,800	\$549,485,400	\$381,194,300	\$589,584,400

CAPITAL OUTLAY

LANGUAGE SECTIONS:

	FY 2005-06 Enacted <u>P.A. 297 of 2005</u>	FY 2006-07			
		<u>Governor</u>	<u>Senate</u>	<u>House</u>	<u>Conference</u>
PART 1: CAPITAL OUTLAY					
1. State Government Efficiencies Requires the State Budget Director to report on the amount of state government efficiency savings generated as a result of Executive Orders No. 2003-19, 2004-7, 2004-8, 2004-9, and 2005-1.	Not Included	Not Included	Not Included	Sec. 207	Sec. 207
2. Wayne State University Project. This section corrects the cost allocation for the WSU project. The total project cost for the Wayne State University engineering development center authorized for construction in 2006 PA 345 remains \$27,350,000.00. The state building authority share is increased from \$12,350,000.00 to \$14,999,800.00, the state general fund/general purpose share remains \$200.00, and the university share is increased from \$11,500,000.00 to \$12,350,000.00. SCR 64 was adopted by the House and the Senate, eliminating the need for this section.	Not Included	Not Included	Sec. 808	Sec. 808	Not Included
3. Montcalm Community College Cost Adjustment. The Senate added a section providing that the total cost of the Montcalm Community College life science training facility authorized in 2005 PA 10 is maintained at \$7,500,000.00. The state building authority share is increased from \$2,999,800.00 to \$3,749,800, the college share is reduced from \$4,500,000.00 to \$3,750,000.00, and the state general fund share remains \$200.00	Not Included	Not Included	Sec. 809	Not Included	Not Included
4. Detroit River International Crossing Study. Provides that notwithstanding any other provision of law, the Michigan Department of Transportation shall not, directly or indirectly, expend any funds appropriated in 2006 PA 345, 2005 PA 158, or 2004 PA 361 to continue the Detroit River International Crossing Study Project nor further participate in any manner whatsoever with the Border Transportation Partnership. Within ten days	Not Included	Not Included	Sec. 1205	Sec. 1205 Modified	Sec. 1205 Modified

CAPITAL OUTLAY

LANGUAGE SECTIONS:

	FY 2005-06 Enacted <u>P.A. 297 of 2005</u>	FY 2006-07			
		<u>Governor</u>	<u>Senate</u>	<u>House</u>	<u>Conference</u>
<p>of the effective date of this act, the MDOT shall submit a report to the senate and house of representatives appropriations subcommittees on transportation, and the state transportation commission that identifies the source and use of all funds attributable to or expended in furtherance of the Detroit River International Crossing Study and/or the Border Transportation Partnership. The report shall include copies of all contracts, agreements and expenses associated with the project from October 1, 2003 to December 31, 2006. The House modified this section by applying it also to 2002 PA 561 and 2003 PA 162 (MDOT appropriation bills for FY 2002-03 and FY 2003-04). The Conference Committee concurred with the House.</p>					
<p>5. Regional Economic Development Initiative. The Governor included funding for a new regional economic development initiative to be funded from SBA bonds. The Senate added this boilerplate section requiring review by DMB and subsequent approval by the House and Senate Appropriations for other projects. Limits State share of any single project to 75% and total SBA bonds issued to \$50 million. The House modified this section by increasing the total SBA commitment to \$100 million and earmarking certain projects as follows: Detroit Institute of Arts Grand Rapids Art Museum Hart Plaza (Detroit) Kalamazoo Valley CC, High Throughput Screening Midland Baseball Stadium The Opera House/C.H. Blnsfeld Theater (Traverse City) Wurtsmith Airport, Hangar Project (Oscoda) Arab/American Museum and Chaldean Community Cultural Center John Ball Zoo Grand Rapids - Kent County Convention and Arena Amphitheater</p>	Not Included	Not Included	Sec. 1304	Sec. 1304 Modified	Sec. 1304 Modified

CAPITAL OUTLAY

LANGUAGE SECTIONS:

	FY 2005-06 Enacted <u>P.A. 297 of 2005</u>	FY 2006-07			
		<u>Governor</u>	<u>Senate</u>	<u>House</u>	<u>Conference</u>
<p>MichBIO Detroit Historical Society/Detroit Historical Museums, Dawson Great Lakes Museum and Collections Resource Center Renovations VanAndel Museum Center, Public Museum of Grand Rapids Capital Project Mt. Pleasant Smart Zone Nanotechnology Lab Construction and Equipment Bandshell Project (Lansing) Blue Lake Fine Art Camp, Health Lodge Facility</p> <p>The Conference Committee added the Detroit Zoo to the House listing and reduced the total SBA share to \$75 million.</p>					
<p>6. Mackinac Island State Park Commission. Provides that for FY 2006-07 only, \$200,000 is appropriated and transferred from the Mackinac Island State Park operations fees fund to the Mackinac Island State Park Commission, historic projects division, revenue bond fund for infrastructure improvements.</p>	Not Included	Not Included	Sec. 1305	Not Included	Sec. 1305
<p>7. Telecommunications Audit. Requires the Department of Information Technology to contract with a third party to conduct an audit of the state's telecommunications systems; authorizes the third party vendor to receive a negotiated percentage of the savings achieved from implementation of recommendations made by the vendor; and lists specific requirements that the vendor shall meet.</p>	Not Included	Not Included	Not Included	Sec. 1306	Sec. 1306
<p>8. e-Inspector Program. Designates funding for e-inspector (food safety) program in Department of Agriculture as a work project.</p>	Not Included	Not Included	Not Included	Sec. 1307	Sec. 1307

CAPITAL OUTLAY

LANGUAGE SECTIONS:

	FY 2005-06 Enacted <u>P.A. 297 of 2005</u>	FY 2006-07			
		<u>Governor</u>	<u>Senate</u>	<u>House</u>	<u>Conference</u>
PART 1: A FY 2005-06 Supplemental					
9. School Aid Book Closing Adjustment. Language to allow for the transfer of the unreserved balance in the general fund to the school aid fund in an amount equal to any deficit in the school aid fund that exists at book closing for the fiscal year ending September 30, 2006.	Not Included	Not Included	Not Included	Sec. 2203	Sec. 2203
PART 1 B: FY 2006-07 Supplemental					
10. Stem Cell Bank. Provides that appropriation in Part 1 B for Cord, Blood, and Stemcell Research shall be used to promote a statewide network. Designates funding as work project.	Not Included	Not Included	Not Included	Sec. 3251	Not Included
11. School Mapping Project. Sets criteria for School Mapping Project.	Not Included	Not Included	Not Included	Sec. 3301	Sec. 3301
12. Military Affairs. Delineates appropriation for purchase improved helmets for Michigan National Guard troops deployed in combat zones.	Not Included	Not Included	Not Included	Not Included	Sec. 3351
13. Repealer. Repeals \$350,000 appropriation in the School Aid Act for School Security Mapping.	Not Included	Not Included	Not Included	Sec. 3401	Sec. 3401